Message Text

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INFO OCT-01 EUR-12 ISO-00 CIAE-00 INR-07 IO-13 L-03 NSAE-00 NSC-05 EB-07 NRC-05 OES-07 FEAE-00 DODE-00 ERDA-05 SS-15 PM-04 ACDE-00 /094 W ------021920Z 041099 /43

P 021851Z JUN 77 FM AMEMBASSY BRUSSELS TO SECSTATE WASHDC PRIORITY 0043 INFO ALL EC CAPITALS AMEMBASSY VIENNA

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USEEC

VIENNA FOR IAEA: PARIS ALSO FOR USOECD

E.O. 11652: GDS

TAGS: PARM, TECH, MNUC, EC, IAEA

SUBJ: EURATOM-IAEA SAFEGUARDS AGREEMENT

REF: STATE 124488

- 1. I CALLED ON COMMISSIONER BRUNNER JUNE 2 TO DISCUSS STATUS OF EURATOM/IAEA NEGOTIATIONS CONCERNING IMPLEMENTATION OF SAFEGUARDS AGREEMENT, MAKING POINTS IN PARAS A THROUGH E REFTEL.
- 2. BRUNNER RESPONDED THAT HE AND COMMISSION NOT WITH-OUT INTERNAL DIFFICULTIES WERE ENDEAVORING MEET IAEA MORE THAN HALFWAY. COMMISSION PROPOSALS FOR BREAKING NEGOTIATING DEADLOCK ON SUBSIDIARY ARRANGEMENTS WERE DISCUSSED IN COREPER SEVERAL WEEKS AGO, HAVE BEEN FURTHER EXAMINED IN ATOMIC EXPERTS WORKING GROUP, AND WILL BE BEFORE COREPER AGAIN TODAY, JUNE 2. SO FAR BELGIAN AND GERMAN GOVERNMENTS ARE UNPREPARED GIVE COMMISSION AUTHORICONFIDENTIAL

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TY IT SEEKING. THEIR RELUCTANCE APPEARS TO BE BASED ON MIXTURE OF COMMUNITY DOCTRINAL CONCERNS, LACK OF CONVICTION THAT EXTENSIVE DUPLICATION OF INSPECTION IS REALLY NECESSARY, AND IN BRUNNER'S OPINION, MOST IMPORTANT, GOVERNMENTAL RELUCTANCE FOR DOMESTIC POLITICAL REASONS TO GO BEFORE PARLIAMENTS AND EXPLAIN THAT WHAT THEY HAD TOLD PARLIAMENTS IN 1973 DID NOT HOLD IN 1977.

- 3. BRUNNER SAID ESSENCE OF COMMISSION PROPOSAL INVOLVED "MIXED IAEA/EURATOM INSPECTION TEAMS" FOR SENSITIVE INSTALLATIONS WITHIN THE COMMUNITY BUT DID NOT ELABORATE. HE AGREED SET UP MEETING BETWEEN OUR STAFFS TO EXPLORE STATUS IN MORE DETAIL AND ASKED THAT AT THAT TIME WE PROVIDE IN WRITING POINTS I HAD CONVEYED ORALLY, WHICH I AGREED TO DO
- 4. BRUNNER SAID HIS EFFORTS TO GET SATISFACTORY OUTCOME WERE NOT HELPED BY IAEA OFFICIALS SNIPING AT COMMUNITY IN PUBLIC AS AT SALZBURG MEETING. SUCH ATTACKS ONLY SERVED TO STRENGTHEN HANDS OF THOSE IN COMMUNITY WHO WANTED TO RESIST COMMISSION EFFORTS TO GO BEYOND WHAT HAD BEEN CONTEMPLATED IN EARLY '70'S.
- 5. BRUNNER SAID HE WAS ARGUING WITH MEMBER STATES THAT FLEXIBILITY NOW ON IAEA ISSUE WOULD FACILITATE SUBSEQUENT RENEGOTIATION OF US/EURATOM ACCORDS. I AGREED AND ADDED THAT I THOUGHT I DETECTED INCONSISTENCY IN GERMAN POSITION IN THAT VIS-A-VIS BRAZIL AND THIRD WORLD COUNTRIES THEY WERE ASSERTING SAFEGUARDS WOULD BE MOST RIGOROUS WHILE APPARENTLY RESISTING ESTABLISHMENT OF NECESSARY PRECEDENTS WITHIN EURATOM.
- .6. IN SEPARATE CONVERSATION DCM AND I HAD WITH SIR DONALD MAITLAND, UK PERM REP HERE, AND JOHN CLIBBORN, UK EXPERT FOR THESE QUESTIONS, BRITISH ALSO INDICATED THAT, WERE IT NOT FOR BELGIAN AND GERMAN (AND, TO LESSER EXTENT, CONFIDENTIAL

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ITALIAN) RESISTANCE, PERM REPS WOULD GIVE COMMISSION "MANDATE" FOR NEGOTIATIONS. SIR DONALD ALSO INDICATED THAT PART OF PROBLEM IS COMPLEXITY OF TECHNICAL ISSUES AND SOME LACK OF CLARITY ON COMMISSION'S PART AS TO HOW FAR IT REALLY THINKS IT NECESSARY TO GO.

7. COMMENT: GERMANS ARE KEY TO THIS SITUATION SINCE IT HIGHLY UNLIKELY THAT BELGIANS WOULD HOLD OUT ALONE. THUS, AFTER WE GET MORE DETAILED READING ON STATE OF PLAY FROM EXPERTS, APPROACH IN BONN MAY WELL BE IN ORDER. HINTON

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Margaret P. Grafeld	Declassified/Released	US Department of State	EO Systematic Review	22 May 2009

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